
IN THE HOUSE OF REPRESENTATIVES

MARCH 3, 1926

Mr. WHITE of Maine introduced the following bill; which was referred to the Committee on the Merchant Marine and Fisheries and ordered to be printed

A BILL

For the regulation of radio communications, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 (A) That it is hereby declared and reaffirmed that the
4 ether within the limits of the United States, its Terri-
5 tories and possessions, is the inalienable possession of the
6 people thereof, and that the authority to regulate its use in
7 interstate and foreign commerce is conferred upon the Con-
8 gress of the United States by the Federal Constitution. No
9 person, firm, company, or corporation shall use or operate
10 any apparatus for the transmission of radio energy or radio
11 communications or signals (a) from one place in any Terri-
12 tory or possession of the United States or in the District of

1 Columbia to another place in the same Territory, possession,
2 or District; or (b) from any State, Territory, or possession
3 of the United States, or from the District of Columbia to any
4 other State, Territory, or possession of the United States;
5 or (c) from any place in any State, Territory, or possession
6 of the United States, or in the District of Columbia, to any
7 place in any foreign country or to any vessel; or (d) within
8 any State when the effects of such use extend beyond the
9 borders of said State, or when interference is caused by such
10 use or operation with the transmission of such energy, com-
11 munications, or signals from within said State to any place
12 beyond its borders, or from any place beyond its borders
13 to any place within said State, or with the transmission or
14 reception of such energy, communications, or signals from
15 and/or to places beyond the borders of said State; or (e)
16 upon any vessel of the United States, or (f) upon any air-
17 craft or other mobile stations within the United States,
18 except under and in accordance with this Act and with a
19 license in that behalf granted by the Secretary of Com-
20 merce and except as hereinafter authorized.

21 (B) The Secretary of Commerce, from time to time,
22 as public convenience, interest, or necessity requires, shall
23 (a) classify licensed radio stations and the operators required
24 therein; (b) prescribe the nature of the service to be ren-
25 dered by each class and each station within any class; (c)

1 assign bands of frequencies or wave lengths to the various
2 classes of stations and assign frequencies or wave lengths
3 for each individual station and determine the power which
4 each station shall use and the time during which it may
5 operate; (d) determine the location of classes of stations
6 or individual stations (with due consideration of the right
7 of each State to have allocated to it, or to some person,
8 firm, company, or corporation within it, the use of a wave
9 length for at least one broadcasting station located or to
10 be located in such State, whenever application may be made
11 therefor) and the kind of apparatus to be used, with respect
12 to its external effects; (e) regulate the purity and sharpness
13 of the emissions from each station and of the apparatus
14 therein; (f) establish areas or zones to be served by any
15 station; (g) from time to time inspect licensed stations and
16 their apparatus; (h) make such regulations not inconsistent
17 with law as he may deem necessary to prevent interference
18 between stations and to carry out the provisions of this Act:
19 *Provided, however,* That changes in the call letters, wave
20 lengths, authorized power, in the character of emitted sig-
21 nals, or in the times of operation of any station shall not
22 be made without the consent of the station licensee unless
23 in the judgment of the Secretary of Commerce such changes
24 will promote the public interest, or the provisions of this
25 Act will be more fully complied with. The Secretary of

1 Commerce shall have authority to exclude from the require-
2 ments of any regulations any radio station upon railroad
3 rolling stock and the operators required thereon, or
4 to modify such regulations in his discretion: *Provided*, That
5 such stations shall not be used for sending communications
6 or signal for hire.

7 (C) In time of war or of threat of war or of public
8 peril or disaster or of national emergency or in order to
9 preserve the neutrality of the United States, the President
10 may cause the closing of any station for radio communica-
11 tion and the removal therefrom of its apparatus and equip-
12 ment, or he may authorize the use or control of any such sta-
13 tion and/or its apparatus and equipment by any depart-
14 ment of the Government under such regulations as he may
15 prescribe, upon just compensation to the owners, and every
16 license issued shall be subject in terms to such right.

17 (D) Radio stations belonging to and operated by the
18 United States shall not be subject to the provisions of para-
19 graphs (A) and (B) of this section. All such Govern-
20 ment stations shall use such frequencies or wave lengths as
21 shall be assigned to each or to each class by the President.
22 All such stations, except stations on board naval and other
23 Government vessels while at sea or beyond the limits of the
24 continental United States, when transmitting any radio
25 communication or signal other than a communication or

1 signal relating to Government business shall conform to such
2 rules and regulations designed to prevent interference with
3 other radio stations and the rights of others as the Secretary
4 of Commerce may prescribe: *Provided*, That upon procla-
5 mation by the President that there exists war or a threat
6 of war or a state of public peril or disaster or other national
7 emergency, the President may suspend or amend, for such
8 time as he may see fit, the rules and regulations applicable to
9 any or all stations within the jurisdiction of the United States
10 as prescribed by the Secretary of Commerce, and may deal
11 with such stations as authorized by paragraph (C) hereof.
12 All stations owned and operated by the United States
13 except mobile stations of the Army of the United States and
14 all other stations on land and sea shall have special call
15 letters designated by the Secretary of Commerce, and the
16 Secretary is authorized to cause to be published such call
17 letters and such other announcements and data as in his
18 judgment may be required for the efficient operation of
19 radio stations subject to the jurisdiction of the United States
20 and for the proper enforcement of this Act. Radio sta-
21 tions on board vessels of the United States Shipping Board
22 or the United States Shipping Board Emergency Fleet
23 Corporation or the Inland and Coastwise Waterways Service
24 shall be subject to the provisions of this Act.

1 SEC. 2. (A) Paragraph (A) of Section 1 of this Act
2 shall not apply to any person, firm, company, or corporation
3 sending radio communications or signals on a foreign ship
4 while the same is within the jurisdiction of the United States,
5 but such communications or signals shall be transmitted only
6 in accordance with such regulations designed to prevent
7 interference as may be promulgated by the Secretary of
8 Commerce.

9 (B) The station license required hereby shall not be
10 granted to, or after the granting thereof such license shall
11 not be transferred in any manner, either voluntarily or
12 involuntarily, to (a) any alien or the representative of any
13 alien; (b) to any foreign government, or the representative
14 thereof; (c) to any company, corporation, or association
15 organized under the laws of any foreign government; (d)
16 to any company, corporation, or association of which any
17 officer or director is an alien, or of which more than one-fifth
18 of the capital stock may be voted by aliens or their repre-
19 sentatives or by a foreign government or representative
20 thereof, or by any company, corporation, or association
21 organized under the laws of a foreign country.

22 The station license required hereby, the frequencies or
23 wave length or lengths authorized to be used by the licensee,
24 and the rights therein granted shall not be transferred,
25 assigned, or in any manner, either voluntarily or involun-

1 tarily, disposed of to any other person, firm, company, or
2 corporation without the consent in writing of the Secretary
3 of Commerce.

4 (C) The Secretary of Commerce, if public con-
5 venience, interest, or necessity will be served thereby, sub-
6 ject to the limitations of this Act, may grant to any applicant
7 therefor a station license provided for in sections 1 and 2
8 hereof.

9 In considering applications for licenses and renewals of
10 licenses, when and in so far as there is a demand for the same,
11 the Secretary of Commerce shall make an equitable distri-
12 bution of licenses, bands of frequency or wave lengths, and
13 **of power among the different zones** established in section
14 9 of this Act, and shall apply the same principle when
15 applicants from the different States and communities within
16 **each of said zones.**

17 No license granted by the Secretary of Commerce shall
18 be for a longer term than five years, and any license granted
19 may be revoked as hereinafter provided. Upon the expira-
20 tion of any license the Secretary of Commerce, upon appli-
21 cation therefor, may grant from time to time renewals of
22 such license for a term not to exceed five years.

23 The Secretary of Commerce is hereby directed to
24 refuse a station license and/or the permit hereinafter re-

1 quired for the construction of a station to any person, firm,
2 company, or corporation, or any subsidiary thereof, which
3 has been found guilty by any Federal court of unlawfully
4 monopolizing or attempting to unlawfully monopolize after
5 this Act takes effect, radio communication, directly or indi-
6 rectly, through the control of the manufacture or sale of radio
7 apparatus, through exclusive traffic arrangements, or by any
8 other means. The granting of a license shall not estop the
9 United States or any person aggrieved from prosecuting such
10 person, firm, company, or corporation for a violation of the
11 law against unlawful restraints and monopolies and/or com-
12 binations, contracts, or agreements in restraint of trade, or
13 from instituting proceedings for the dissolution of such firm,
14 company, or corporation.

15 The Secretary of Commerce in granting any license
16 for a station intended or used for commercial communication
17 between the United States or any Territory or possession,
18 continental or insular, subject to the jurisdiction of the
19 United States, the Canal Zone, or the Philippine Islands,
20 and any foreign country, may impose any terms, condi-
21 tions, or restrictions authorized to be imposed with respect
22 to submarine-cable licenses by section 2 of an Act entitled
23 "An Act relating to the landing and the operation of sub-
24 marine cables in the United States," approved May 24,
25 1921.

1 (D) The Secretary of Commerce may grant station
2 licenses only upon written application therefor addressed
3 to him, which application shall set forth such facts as he by
4 regulations may prescribe as to the citizenship, character, and
5 financial, technical, and other qualifications of the applicant
6 to receive a license and to operate the station; the owner-
7 ship and location of the proposed station and of the stations,
8 if any, with which it is proposed to communicate; the fre-
9 quencies or wave lengths and the power desired to be used;
10 the hours of the day or other periods of time during which
11 it is proposed to operate the station; the purposes for which
12 the station is to be used; and such other information as he
13 may require. The Secretary of Commerce, at any time after
14 the filing of such original application and during the term
15 of any such license, may require from an applicant or licensee
16 further written statements of fact to enable him to determine
17 whether such original application should be granted or
18 denied or such license revoked. Such application and/or
19 such statement of fact shall be signed by the applicant and/or
20 licensee under oath or affirmation.

21 (E) Such station licenses as the Secretary of Com-
22 merce may grant shall be in such general form as he may
23 prescribe, but each license shall contain, in addition to other
24 provisions, a statement of the following conditions to which
25 such license shall be subject: (a) The ownership or man-

1 agement of the station or apparatus therein shall not be
2 transferred in violation of this Act; (b) there shall be no
3 vested property right in the license issued for such station
4 or in the frequencies or wave lengths authorized to be used
5 therein; and (c) neither the license nor the right granted
6 thereunder shall be assigned or otherwise transferred in vio-
7 lation of this Act.

8 (F) Any station license granted by the Secretary
9 of Commerce shall be revocable by him for false statements
10 either in the application or in the statement of fact which
11 may be required by paragraph (D) hereof, or because of con-
12 ditions revealed by such statement of fact which would war-
13 rant the Secretary of Commerce in refusing to grant a
14 license on an original application, or for failure to op-
15 erate substantially as set forth in the license, for violation
16 of or failure to observe any of the restrictions and conditions
17 of this Act, or of any regulation of the Secretary of Com-
18 merce authorized by this Act or by the provisions of any
19 international radio convention ratified or adhered to by the
20 United States, or whenever the Interstate Commerce Com-
21 mission, or any other Federal body in the exercise of au-
22 thority conferred upon it by law, shall find and shall certify
23 to the Secretary of Commerce that any licensee bound so
24 to do, has failed to provide reasonable facilities for the
25 transmission of radio communications, or has made any un-

1 just and unreasonable charge, or has made or prescribed any
2 unjust and unreasonable classification, regulation, or prac-
3 tice with respect to the transmission of radio communica-
4 tions or service: *Provided*, That no such order of revocation
5 shall take effect until thirty days' notice in writing thereof,
6 stating the cause for the proposed revocation, has been
7 given to the parties known by the Secretary of Commerce to
8 be interested in such license. Any person in interest
9 aggrieved by said order may make written application to the
10 Secretary of Commerce at any time within said thirty days
11 for a hearing upon such order, and upon the filing of such
12 written application said order of revocation shall stand
13 suspended until the conclusion of the hearing herein directed.
14 Notice in writing of said hearing shall be given by the Secre-
15 tary of Commerce to all the parties known to him to be
16 interested in such license twenty days prior to the time of
17 said hearing. Said hearing shall be conducted under such
18 rules and in such manner as the Secretary of Commerce may
19 prescribe. Upon the conclusion hereof the Secretary of
20 Commerce may affirm, modify, or revoke said orders of
21 revocation.

22 Whenever the Interstate Commerce Commission or
23 other Federal body under authority of law, shall find that
24 any licensee bound so to do has failed to provide reasonable
25 facilities for the transmission of radio communications or has

1 made any unjust and unreasonable charge, or has made or
2 prescribed any unjust and unreasonable classification, regu-
3 lation, or practice with respect to the transmission of radio
4 communications or service, it shall certify such finding to
5 the Secretary of Commerce.

6 (G) All laws of the United States relating to unlawful
7 restraints and monopolies and to combinations, contracts, or
8 agreements in restraint of trade are hereby declared to be
9 applicable to the manufacture and sale of and to trade in
10 radio apparatus and devices entering into or affecting inter-
11 state or foreign commerce and to interstate or foreign radio
12 communications. Whenever in any suit, action, or proceed-
13 ing, civil or criminal, brought under the provisions of any of
14 said laws or in any proceedings brought to enforce or to
15 review findings and orders of the Federal Trade Commis-
16 sion or other governmental agency in respect of any mat-
17 ters as to which said commission or other governmental
18 agency is by law authorized to act, any licensee shall be
19 found guilty of the violation of the provisions of such laws
20 or any of them, the court, in addition to the penalties
21 imposed by said laws, may adjudge, order, and/or decree
22 that the license of such licensee shall, as of the date the
23 decree or judgment becomes finally effective or as of such
24 other date as the said decree shall fix, be revoked and that
25 all rights under such license shall thereupon cease: *Provided,*

1 *however*, That such licensee shall have the same right of
2 appeal or review as is provided by law in respect of other
3 decrees and judgments of said court.

4 SEC. 3. Any applicant for a permit or license whose
5 application is refused by the Secretary of Commerce, and
6 any holder of a license revoked by the Secretary of Com-
7 merce, shall have the right to appeal from such refusal or
8 revocation to the Court of Appeals of the District of Co-
9 lumbia by filing with said court within twenty days after
10 the decision complained of is effective, notice in writing of
11 said appeal and of the reasons therefor.

12 The Secretary of Commerce shall be notified of said
13 appeal by service upon him, prior to the filing thereof, of a
14 certified copy of said appeal and of the reasons therefor.
15 Within twenty days after the filing of said appeal the Secre-
16 tary of Commerce shall file with the court the originals or
17 certified copies of all papers and evidence presented to him
18 upon the original application for a permit or license or in
19 the hearing upon said order of revocation, and also a like
20 copy of his decision thereon and a full statement in writing
21 of the facts and the grounds for his decision as found and
22 given by him. Within twenty days after the filing of said
23 statement by the Secretary of Commerce either party may
24 give notice to the court of his desire to adduce additional
25 evidence. Said notice shall be in the form of a sworn peti-

1 tion stating the nature and character of said additional
2 evidence, and the court may thereupon order such evidence
3 to be taken in such manner and upon such terms and con-
4 ditions as it may deem proper.

5 At the earliest convenient time the court shall hear,
6 review, and determine the appeal upon said record and evi-
7 dence, and may alter or revise the decision appealed from
8 and enter such judgment as to it may seem just. The revision
9 by the court shall be confined to the points set forth in the
10 reasons of appeal.

11 SEC. 4. No person, firm, company, or corporation now
12 or hereafter engaged directly or indirectly through any sub-
13 sidiary, associated, or affiliated person, firm, company, corpo-
14 ration, or agent, or otherwise, in the business of transmitting
15 and/or receiving for hire radio communications or signals
16 (a) between any place in any State, Territory, or possession
17 of the United States or in the District of Columbia, and any
18 place in any other State, Territory, or possession of the
19 United States; or (b) between any place in any State,
20 Territory, or possession of the United States or in the District
21 of Columbia, and any place in any foreign country, shall
22 by purchase, lease, construction, or otherwise, directly
23 or indirectly, acquire, own, control, or operate any cable
24 or wire telegraph or telephone line or system between any
25 place in any State, Territory, or possession of the United

1 States or in the District of Columbia, and any place in any
2 foreign country, or shall acquire, own, or control any part
3 of the stock or other capital share of any interest in the
4 physical property and/or other assets of any such cable,
5 wire telegraph, or telephone line or system, if in either case
6 the purpose is and/or the effect thereof may be to substan-
7 tially lessen competition or to restrain commerce between
8 any place in any State, Territory, or possession of the United
9 States or in the District of Columbia and any place in any
10 foreign country, or unlawfully to create monopoly in any
11 line of commerce; nor shall any person, firm, company,
12 or corporation now or hereafter engaged directly or indi-
13 rectly through any subsidiary, associated or affiliated person,
14 company, corporation, or agent, or otherwise, in the busi-
15 ness of transmitting and/or receiving for hire messages
16 by any cable, wire, telegraph, or telephone line or system
17 (a) between any place in any State, Territory, or posses-
18 sion of the United States or in the District of Columbia, and
19 any place in any other State, Territory, or possession of the
20 United States; or (b) between any place in any State,
21 Territory, or possession of the United States or the District
22 of Columbia, and any place in any foreign country, by pur-
23 chase, lease, construction, or otherwise, directly or indi-
24 rectly acquire, own, control, or operate any station or the
25 apparatus therein, or any system for transmitting and/or

1 receiving radio communications or signals between any
2 place in any State, Territory, or possession of the United
3 States or in the District of Columbia, and any place in any
4 foreign country, or shall acquire, own, or control any part
5 of the stock or other capital share or any interest in the
6 physical property and/or other assets of any such radio
7 station, apparatus, or system, if in either case the purpose
8 is and/or the effect thereof may be to substantially lessen
9 competition or to restrain commerce between any place
10 in any State, Territory, or possession of the United States
11 or in the District of Columbia, and any place in any foreign
12 country, or unlawfully to create monopoly in any line of
13 commerce.

14 SEC. 5. All matter broadcast by any radio station for
15 which service, money, or any other valuable consideration is
16 directly or indirectly paid, or promised to or charged or
17 accepted by, the station so broadcasting, from any person,
18 firm, company, or corporation, shall, at the time the same is
19 so broadcast, be announced as paid for or furnished, as the
20 case may be, by such person, firm, company, or corporation.

21 SEC. 6. (A) The actual operation of all transmitting
22 apparatus in any radio station for which a station license
23 is required by this Act shall be carried on only by a person
24 holding an operator's license issued hereunder. No person
25 shall operate any such apparatus in such station except under

1 and in accordance with an operator's license issued to him by
2 the Secretary of Commerce.

3 (B) The Secretary of Commerce, in his discretion,
4 may grant special temporary operator's licenses to operators
5 of radio apparatus under such regulations, in such form and
6 under such conditions as he may prescribe whenever an
7 emergency arises requiring prompt employment of such an
8 operator. He may also, in his discretion, grant such tem-
9 porary licenses to students and to persons engaged as in-
10 structors and in conducting experiments for the development
11 of the science of radio communication.

12 (C) An operator's license shall be issued by the Secre-
13 tary of Commerce only in response to a written application
14 therefor addressed to him, which shall set forth (a) the
15 name, age, and address of the applicant; (b) the date and
16 place of birth; (c) the country of which he is a citizen and,
17 if a naturalized citizen of the United States, the date and
18 place of naturalization; (d) the previous experience of the
19 applicant in operating radio apparatus; and (e) such other
20 facts or information as may be required by the Secretary of
21 Commerce. Every application shall be signed by the appli-
22 cant under oath or affirmation.

23 (D) An operator's license shall be issued only to a
24 person who in the judgment of the Secretary of Commerce is
25 proficient in the use and operation of radio apparatus.

1 (E) An operator's license shall be in such form as the
2 Secretary of Commerce shall prescribe and may be sus-
3 pended by him for a period not exceeding two years upon
4 proof sufficient to satisfy him that the licensee (a) has vio-
5 lated any provision of any Act or treaty binding on the
6 United States which the Secretary of Commerce is author-
7 ized by this Act to administer or by any regulation made
8 by the Secretary of Commerce under any such Act or treaty;
9 or (b) has failed to compel compliance therewith by any
10 person under his supervision; or (c) has failed to carry out
11 the lawful orders of the master of the vessel on which he is
12 employed; or (d) has willfully damaged or permitted radio
13 apparatus to be damaged; or (e) has transmitted superflu-
14 ous radio communications or signals or radio communications
15 containing profane or obscene words or language; or (f)
16 has willfully or maliciously interfered with any other radio
17 communications or signals.

18 (F) An operator's license may be revoked by the
19 Secretary of Commerce upon proof sufficient to satisfy him
20 that the licensee was at the date his license was granted to
21 him, or is at the time of revocation, ineligible or unfit for a
22 license.

23 SEC. 7. (A) No license shall be issued under the authority
24 of this Act for the operation of any station the construction of
25 which is begun or is continued after this Act takes effect,

1 unless a permit for its construction has been granted by the
2 Secretary of Commerce upon written application therefor.
3 The Secretary may grant such permit if public convenience,
4 interest, or necessity will be served by the construction of
5 the station. This application shall set forth such facts as
6 the Secretary of Commerce by regulation may prescribe as
7 to the citizenship, character, and the financial, technical, and
8 other ability of the applicant to construct and operate the
9 station, the ownership and location of the proposed station
10 and of the station or stations with which it is proposed to
11 communicate, the frequencies and wave length or wave
12 lengths desired to be used, the hours of the day or other
13 periods of time during which it is proposed to operate the
14 station, the purpose for which the station is to be used, the
15 type of transmitting apparatus to be used, the power to be
16 used, the date upon which the station is expected to be com-
17 pleted and in operation, and such other information as the
18 Secretary of Commerce may require. Such application shall
19 be signed by the applicant under oath or affirmation.

20 (B) Such permit for construction shall show specifi-
21 cally the earliest and latest dates between which the actual
22 operation of such station is expected to begin, and shall
23 provide that said permit will be automatically forfeited if
24 the station is not ready for operation within the time speci-
25 fied or within such further time as the Secretary of Com-

1 merce may allow, unless prevented by causes not under the
2 control of the grantee. The rights under any such permit
3 shall not be assigned or otherwise transferred to any person,
4 firm, company, or corporation without the approval of the
5 Secretary of Commerce. A permit for construction shall not
6 be required for Government stations, amateur stations, or sta-
7 tions upon mobile vessels, railroad rolling stock, or aircraft.
8 Upon the completion of any station for the construction or
9 continued construction for which a permit has been granted,
10 and upon it being made to appear to the Secretary of Com-
11 merce that all the terms, conditions, and obligations set
12 forth in the application and permit have been fully met,
13 and that no cause or circumstance arising or first coming to
14 the knowledge of the Secretary of Commerce since the
15 granting of the permit would, in the judgment of the Secre-
16 tary of Commerce make the operation of such station against
17 the public interest, the Secretary of Commerce shall issue a
18 license to the lawful holder of said permit for the operation
19 of said station. Said license shall conform generally to the
20 terms of said permit.

21 SEC. 8. For the purposes of this Act, the United
22 States is divided into five zones, as follows: The First Zone
23 shall embrace the States of Maine, New Hampshire, Ver-
24 mont, Massachusetts, Connecticut, Rhode Island, New York,
25 New Jersey, Delaware, Maryland, the District of Columbia,

1 Porto Rico, and the Virgin Islands; the Second Zone shall
2 embrace the States of Pennsylvania, Virginia, West Vir-
3 ginia, Ohio, Michigan, and Kentucky; the Third Zone shall
4 embrace the States of North Carolina, South Carolina,
5 Georgia, Florida, Alabama, Tennessee, Mississippi, Arkan-
6 sas, Louisiana, Texas, and Oklahoma; the Fourth Zone shall
7 embrace the States of Indiana, Illinois, Wisconsin, Min-
8 nesota, North Dakota, South Dakota, Iowa, Nebraska,
9 Kansas, and Missouri; and the Fifth Zone shall embrace
10 the States of Montana, Idaho, Wyoming, Colorado, New
11 Mexico, Arizona, Utah, Nevada, Washington, Oregon,
12 California, the Territory of Hawaii, and Alaska.

13 That a commission is hereby created and established
14 to be known as the Federal Radio Commission, herein-
15 after referred to as the commission, which shall be composed
16 of five commissioners, who shall be appointed by the Presi-
17 dent, by and with the advice and consent of the Senate.
18 The membership of the commission shall consist of resi-
19 dent citizens at the time of appointment of each of the five
20 respective zones. No member of the commission shall be
21 financially interested in the manufacture or sale of radio
22 apparatus or in the transmission or operation of radio teleg-
23 raphy, radio telephony, or radio broadcasting. Not more
24 than three commissioners shall be members of the same
25 political party. The first commissioners shall be appointed

1 for the terms of three, four, five, six, and seven years,
2 respectively, from the date of the taking effect of this Act,
3 the term of each to be designated by the President, but
4 their successors shall be appointed for terms of seven years.
5 except that any person chosen to fill a vacancy shall be
6 appointed only for the unexpired term of the commissioner
7 whom he shall succeed.

8 The first meeting of the commission shall be held in
9 the city of Washington at such time and place as the chair-
10 man of the commission may fix. Whenever the Secretary
11 desires to refer to the commission for its decision any
12 matter authorized to be submitted, he may call subsequent
13 meetings thereof at such places in the United States and
14 at such times as he may deem proper.

15 The Secretary of Commerce may refer to the commis-
16 sion any applications for licenses or for the use of wave
17 lengths or for power in connection therewith, or any other
18 matter, the determination of which is vested in him under
19 the terms of this Act. Any person interested in or
20 aggrieved by any decision of the Secretary of Commerce
21 may appeal therefrom to the commission. The commis-
22 sion shall hear appeals or references by the Secretary of
23 Commerce de novo, and is authorized to adopt general rules
24 and regulations fixing the time and form of appeals and
25 governing the proceedings before it. Any person inter-

1 ested in or aggrieved by any decision of the commission
2 with respect to the granting or refusal of a permit or license
3 or the revocation of a license, may appeal therefrom to the
4 Court of Appeals of the District of Columbia. Notice of
5 said appeal shall be given by service upon the secretary
6 of said commission, prior to the filing thereof, of a certified
7 copy of said appeal and the reasons therefor. Procedure
8 upon said appeal shall be the same as in cases of appeal
9 from decisions of the Secretary of Commerce.

10 The commission shall appoint a secretary, who shall
11 receive reasonable compensation in accordance with the
12 provisions of the Classification Act of 1923. It shall have
13 authority to employ and fix the compensation of such clerks,
14 experts, examiners, and other employees as it may from
15 time to time find necessary for the proper performance
16 of its duties and as from time to time may be appropriated
17 for by Congress.

18 The members of the commission shall receive a com-
19 pensation of \$25 per day for each day's attendance at
20 sessions of the commission and while traveling to and
21 from such session, but not to exceed one hundred and twenty
22 days' pay in any calendar year, and also their necessary
23 traveling expenses.

24 SEC. 9. The Secretary of Commerce is authorized to
25 designate from time to time radio stations, the communi-

1 cations or signals of which, in his opinion, are liable to inter-
2 fere with the transmission or reception of distress signals
3 of ships. Such stations are required to keep a licensed
4 radio operator, of a class to be determined by the Secretary
5 of Commerce, listening in on the wave length designated for
6 radio communications or signals of distress during the entire
7 period the transmitter of such station is in operation.

8 SEC. 10. Every radio station on shipboard shall
9 be equipped to transmit radio communications or
10 signals of distress on the frequency or wave length
11 specified by the Secretary of Commerce, with apparatus
12 capable of transmitting and receiving messages over a dis-
13 tance of at least one hundred miles day or night.

14 When sending radio communications or signals of dis-
15 tress and radio communications relating thereto the trans-
16 mitting set may be adjusted in such a manner as to produce
17 a maximum of radiation irrespective of the amount of inter-
18 ference which may thus be caused.

19 All radio stations, including Government stations and
20 stations on board foreign vessels when within the territorial
21 waters of the United States, shall give absolute priority to
22 radio communications or signals relating to ships in distress;
23 shall cease all sending on frequencies or wave lengths which
24 will interfere with hearing a radio communication or signal
25 of distress and, except when engaged in answering or aiding

1 the ship in distress, shall refrain from sending any radio com-
2 munications or signals until there is assurance that no inter-
3 ference will be caused with the radio communications or
4 signals relating thereto, and shall assist the vessel in distress
5 so far as possible by complying with its instructions.

6 SEC. 11. Every shore station open to general public
7 service between the coast and vessels at sea shall be bound
8 to exchange radio communications or signals with any ship
9 station without distinction as to radio systems or instru-
10 ments adopted by such stations, respectively, and each sta-
11 tion on shipboard shall be bound to exchange radio com-
12 munications or signals with any other station on shipboard
13 without distinction as to radio systems or instruments adopted
14 by each station.

15 SEC. 12. At all places where Government and private
16 or commercial radio stations on land operate in such close
17 proximity that interference with the work of Government
18 stations can not be avoided when they are operating simulta-
19 neously such private or commercial stations as do interfere
20 with the transmission or reception of radio communications
21 or signals by the Government stations concerned shall not
22 use their transmitters during the first fifteen minutes of each
23 hour, local standard time.

24 The Government stations for which the above-men-
25 tioned division of time is established shall transmit radio

1 communications or signals only during the first fifteen minutes
2 of each hour, local standard time, except in case of signals
3 or radio communications relating to vessels in distress, and
4 vessel requests for information as to course, location, or
5 compass direction.

6 SEC. 13. In all circumstances, except in case of radio
7 communications or signals relating to vessels in distress, all
8 radio stations, including those owned and operated by the
9 United States, shall use the minimum amount of power
10 necessary to carry out the communication desired.

11 SEC. 14. No person receiving or assisting in receiving
12 any radio communication shall divulge or publish the con-
13 tents, substance, purport, effect, or meaning thereof except
14 through authorized channels of transmission or reception to
15 any person other than the addressee, his agent, or attor-
16 ney, or to a telephone, telegraph, cable, or radio station
17 employed or authorized to forward such radio communi-
18 cation to its destination, or to proper accounting or dis-
19 tributing officers of the various communicating centers over
20 which the radio communication may be passed, or to the
21 master of a ship under whom he is serving, or in response
22 to a subpoena issued by a court of competent jurisdiction,
23 or on demand of other lawful authority; and no person
24 not being authorized by the sender shall intercept any mes-
25 sage and divulge or publish the contents, substance, pur-

1 port, effect, or meaning of such intercepted message to
2 any person; and no person not being entitled thereto shall
3 receive or assist in receiving any radio communication and
4 use the same or any information therein contained for his
5 own benefit or for the benefit of another not entitled thereto;
6 and no person having received such intercepted radio com-
7 munication or having become acquainted with the con-
8 tents, substance, purport, effect, or meaning of the same
9 or any part thereof, knowing that such information was so
10 obtained, shall divulge or publish the contents, substance,
11 purport, effect, or meaning of the same or any part thereof,
12 or use the same or any information therein contained for
13 his own benefit or for the benefit of another not entitled
14 thereto: *Provided*, That this section shall not apply to the
15 receiving, divulging, publishing, or utilizing the contents of
16 any radio communication broadcasted or transmitted by
17 amateurs or others for the use of the general public or
18 relating to ships in distress.

19 SEC. 15. No person, firm, company, or corporation
20 within the jurisdiction of the United States shall knowingly
21 utter or transmit, or cause to be uttered or transmitted, any
22 false or fraudulent radio communication, signal of distress, or
23 signal of any kind, nor shall any broadcasting station
24 rebroadcast the program or any part thereof of another

1 broadcasting station without the express authority of the
2 originating station.

3 SEC. 16. The expression "radio communication" or
4 "radio communications" wherever used in this Act means
5 any intelligence, message, signal, power, pictures, or com-
6 munication of any nature transferred by electrical energy
7 from one point to another without the aid of any wire con-
8 necting the points from and at which the electrical energy
9 is sent or received and any system by means of which such
10 transfer of energy is effected.

11 SEC. 17. Any person, firm, company, or corporation
12 failing or refusing to observe or violating any rule, regula-
13 tion, restriction, or condition made or imposed by the Secre-
14 tary of Commerce under the authority of this Act or of any
15 international radio convention or treaty ratified or adhered
16 to by the United States, in addition to any other penalties
17 provided by law, upon conviction thereof by a court of com-
18 petent jurisdiction, shall be punished by a fine of not more
19 than \$500 for each and every such offense, which fine may
20 be mitigated or remitted by the Secretary of Commerce.

21 SEC. 18. Any person, firm, company, or corporation
22 who shall violate any provision of this Act, or shall know-
23 ingly make any false oath or affirmation in any affidavit
24 required or authorized by this Act, or shall knowingly swear
25 falsely to a material matter in any hearing authorized by

1 this Act, upon conviction thereof in any court of competent
2 jurisdiction shall be punished by a fine of not more than
3 \$5,000 and/or by imprisonment for a term of not more than
4 five years for each and every such offense.

5 SEC. 19. The trial of any offense under this Act shall
6 be in the district in which it is committed; or if the offense
7 is committed upon the high seas, or out of the jurisdiction of
8 any particular State or district, the trial shall be in the
9 district where the offender may be found or into which he
10 shall be first brought.

11 SEC. 20. This Act shall not apply to the Philippine
12 Islands or to the Canal Zone. In international matters the
13 Philippine Islands and the Canal Zone shall be represented
14 by the Secretary of State.

15 SEC. 21. The Secretary of Commerce is authorized
16 designate any officer or employee of any other department
17 of the Government on duty in any Territory

1 Acts in conflict with this Act are hereby repealed. Such
2 repeal, however, shall not affect any act done or any right
3 accrued or any suit or proceeding had or commenced in
4 any civil cause prior to said repeal, but all liabilities under
5 said laws shall continue and may be enforced in the same
6 manner as if committed, and all penalties, forfeitures, or
7 liabilities incurred prior to taking effect hereof, under any
8 law embraced in, changed, modified, or repealed by this
9 Act, may be prosecuted and punished in the same manner
10 and with the same effect as if this Act had not been passed.

11 SEC. 23. If any provision of this Act or the applica-
12 tion thereof to any person, firm, company, or corporation,
13 or to any circumstances, is held invalid, the remainder of
14 the Act and the application of such provision to other per-
15 sons, firms, companies, or corporations, or to other cir-
16 cumstances, shall not be affected thereby.

This Act shall take effect and be in force on